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The Director of Central Intelligence

Washington, D.C. 20505

Resource Management Staff

DCI/RM 78-1630

11 November 1978

MEMORANDUM FOR: Director of Central Intelligence

VIA: Deputy Director of Central Intelligence
Deputy to the DCI for Resource Management

FROM:
Director, Information Resources Office

SUBJECT: OMB Issue on Project SAFE

1. Action Requested: That you take all steps required to secure a reversal of OMB Staff's tentative decision to delete developmental funds for Project SAFE from the FY 80 budget.

2. Background: You are on solid ground with the SAFE decision made this summer. The OMB Staff is undertaking a "game" which, if Mr. James T. McIntyre, Jr., concurs, has serious negative implications for you and the Community.

a. Attached is an analysis of the program issue prepared by the IRO Staff which demonstrates that the OMB Staff position is completely untenable.

b. Successful implementation of SAFE is possible, and its implementation in this budget is extremely important for the following reasons:

(1) SAFE is one initiative which has real promise for achieving the elusive goal of "improving the quality of production."

(2) SAFE is a tangible asset which can be used to more closely integrate analysis at DIA and CIA.

c. A considerable portion of the DCI's capital as the Community's leader in ADP is invested in this project. As a result of Congressional concerns which have been validated as correct, you ordered the consolidation of the DIA ADISS and CIA SAFE projects. This action is viewed by many as having caused a one-year slip in the implementation of CIA SAFE. If the OMB Staff persuades Mr. McIntyre, another year's delay is inevitable.

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d. Because of the importance of SAFE in demonstrating RMS ability and your determination to manage Community ADP resources, to allow OMB staffers to defeat this important and highly visible cross-program initiative will be perceived by Congress and the Community as demonstrating weakness and ineffective ADP resource management by this staff.

e. SAFE is important politically, because the system demonstrates your determination that Community ADP will be effectively reviewed and financially managed. If the OMB Staff is permitted to defeat this cross-program initiative, Congress and the Community will perceive the loss as an indication that the DCI's capabilities in this regard are, in fact, weak and ineffective.

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Attachment: a/s



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OMB's Proposal for Project Safe

--OMB staff is proposing to delete developmental funds for SAFE in the FY 80 budget except for salaries of project personnel. The impact of this action is an unnecessary delay to SAFE's IOC by at least one year, an adverse impact on progress achieved during 1978, the possibility of an increase to the ultimate cost of the project, and very probably, the failure of the project. OMB's proposition that deletion of developmental funding in FY 80 would not necessarily delay the project presumes: (1) the DCI would submit a budget amendment for SAFE after March 1979 when a detailed systems design based upon fully prioritized requirements is produced, (2) that such a budget amendment would be favorably acted upon by Congress, (3) that the failure to include SAFE funding in the FY 80 NFIP would not negatively affect the generation of the additional details upon which their proposed action is predicated, and (4) no impact upon human engineering factors which another delay to SAFE implementation would likely create.

25X1 --The decision to implement Project SAFE by FY 84 with an initial FY 80 investment of represents a commitment to strengthen NFIP production capabilities. The purpose of SAFE is to modernize computerized information handling capabilities of both NFAC and DIA production analysts. The SAFE program, reflected in this budget, will exploit the economies of a consolidated CIA-DIA approach to system design. SAFE will also enhance the quality of the production product by increasing analyst access to data bases through a single, integrated, data processing system. SAFE should also enhance the interchange of information between DIA & CIA.

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--Project SAFE is prioritized high among production initiatives in the FY 80 NFIP; not only because the new information handling capabilities SAFE will provide have demonstrated their worth to production, but also because we cannot depend upon existing automated capabilities at NFAC and DIA to support the kind and number of production products that consumers expect and demand. Specifically:

- o NFAC: At present, only two branches in each of the NFAC production offices at CIA have access to all functional capabilities of the "Interim SAFE" system. One hundred and forty analysts at CIA and outlying buildings only have partial access to these functions. The limited processing support that Interim SAFE provides is shown below:

<u>Interim SAFE Function</u>	<u># of Concurrent Users</u>
Text Search	7
Electronic Mail	8
Analyst User File	4
Central Index File Access	5

An additional ☐ NFAC analysts not now supported by Interim SAFE have requested access to the system. However, capacity limitations prevent users from being added; in fact, some users of the "text search" function have access only between 1100 and 1300 hours daily or before 0800.

- o DIA: The current DIAOLS processors and memory cannot meet analyst demand, because the system is saturated. This fact was verified by the Federal Evaluation and Simulation Center in August 1977. Terminal connections are limited to 112,

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yet more than 70 valid new terminal requirements exist.

The number of concurrent users has been purposely limited to 36 to assure response time to on-line users is reasonable.

Although the DIAOLS Improved Service Plan (DISP) will help alleviate near-term DIA production difficulties that the saturated DIAOLS generates, developments within the DoD Intelligence Information System (DODIIS) will increase defense analyst demands upon DIAOLS. These developments include: implementation of the IDHSC-II network, final implementation of Delegated Production, and full operation of the defense I&W System. These factors will likely re-saturate the DIAOLS-DISP system by the mid 80's despite the "breather" DISP has provided.

The SAFE program being proposed in this budget will totally replace Interim SAFE and alleviate DIAOLS saturation problems.

--As a result of program review, SAFE was placed on a design-to-cost basis; developmental cost to IOC was fixed at \$75. The objective is to insure interagency production requirements affecting the SAFE design are rigorously articulated, prioritized well ahead of major procurement requests.

--The SAFE program contained in the FY 80 budget is designed to accomplish the same objective as OMB but in a positive manner. The Congressional and DCI "solution" to merge the DIA and CIA project is a correct approach and a cost-effective one.

--The FY 80-84 SAFE program calls for developing two subsystems; the Analyst Support subsystem (IOC in FY 82) whose functions will encompass and enhance those of Interim SAFE, and a Storage and Retrieval

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subsystem (IOC in FY 83) in which large data bases such as those DIA analysts depend upon can be accessed and maintained. SAFE is the integration of both subsystem capabilities; an IOC of FY 84 is scheduled. The \$9.6M budgeted in FY 80 for SAFE is allocated as follows:

Activity

System design & development
Hardware acquisitions
Communications
Site preparation
Admin, tech support



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Major hardware selection and installation will not begin until FY 81.

--The ☐ development constraint is today's estimate of what SAFE will cost. As requirements become further refined, and a final SAFE design is selected in mid 1979, adjustments to the funding limit may be needed.

--If the SAFE project does not proceed as now programmed and project milestones are once again delayed, both the Director of the Consolidated SAFE Project Office and DD/NFAC feel that the Joint SAFE Project should be dissolved. This will likely lead to consideration of two separate analyst support systems in future budgets.

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